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# Tuberculosis screening costs and cost-effectiveness in high-risk groups: a systematic review

H. Alsdurf<sup>1</sup>, B. Empringham<sup>1,2</sup>, C. Miller<sup>3</sup> and A. Zwerling<sup>1\*</sup>

#### **Abstract**

**Background:** Systematic screening for active tuberculosis (TB) is a strategy which requires the health system to seek out individuals, rather than waiting for individuals to self-present with symptoms (i.e., passive case finding). Our review aimed to summarize the current economic evidence and understand the costs and cost-effectiveness of systematic screening approaches among high-risk groups and settings.

**Methods:** We conducted a systematic review on economic evaluations of screening for TB disease targeting persons with clinical and/or structural risk factors, such as persons living with HIV (PLHIV) or persons experiencing homelessness. We searched three databases for studies published between January 1, 2010 and February 1, 2020. Studies were included if they reported cost and a key outcome measure. Owing to considerable heterogeneity in settings and type of screening strategy, we synthesized data descriptively.

**Results:** A total of 27 articles were included in our review; 19/27 (70%) took place in high TB burden countries. Seventeen studies took place among persons with clinical risk factors, including 14 among PLHIV, while 13 studies were among persons with structural risk factors. Nine studies reported incremental cost-effectiveness ratios (ICERs) ranging from US\$51 to \$1980 per disability-adjusted life year (DALY) averted. Screening was most cost-effective among PLHIV. Among persons with clinical and structural risk factors there was limited evidence, but screening was generally not shown to be cost-effective.

**Conclusions:** Studies showed that screening is most likely to be cost-effective in a high TB prevalence population. Our review highlights that to reach the "missing millions" TB programmes should focus on simple, cheaper initial screening tools (i.e., symptom screen and CXR) followed by molecular diagnostic tools (i.e., Xpert®) among the highest risk groups in the local setting (i.e., PLHIV, urban slums). Programmatic costs greatly impact cost-effectiveness thus future research should provide both fixed and variable costs of screening interventions to improve comparability.

**Keywords:** Tuberculosis, Economic evaluation, Systematic review, Cost-effectiveness, Tuberculosis in HIV-infected, Tuberculosis control

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#### Introduction

The 2020 Global Tuberculosis (TB) Report noted 3 million undiagnosed TB cases annually worldwide [1]. There is an urgent need to strengthen TB programme efforts to improve TB case detection of these missing millions. These efforts involve scaling up systematic screening programmes targeting household contacts and other



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high-risk groups, including people living with HIV (PLHIV), thereby linking the "missing millions" with diagnosis and treatment. The recent COVID-19 pandemic has dramatically decreased access to TB services and treatment globally, and thus there is an urgent need to get TB programmes back on track to avoid missing even more people who need access to care and treatment.

Passive case finding (PCF) has been the standard for TB diagnosis, and relies on symptomatic individuals selfpresenting to healthcare facilities for diagnosis and treatment [2]. Systematic screening is defined by the WHO as the "systematic identification of people at risk for TB disease, in a predetermined target group, by assessing symptoms and using test, examinations or other procedures that can be applied rapidly" [3]. Active case finding (ACF) is a term for systematic screening of people who do not seek out healthcare services [4] and intensive case finding (ICF) is a term for the regular screening for signs and symptoms of TB among people living with HIV [5]. Systematic screening is a broader term which encompasses all TB screening interventions that actively seek to identify people at risk of TB disease. Screening individuals earlier in their disease course decreases the time during which transmission can occur, with the hopes of reducing future TB incidence [6].

Individual programmatic components of systematic screening vary by setting, but may include: door-todoor symptom screening, targeted testing of asymptomatic household contacts of persons with TB disease, or screening campaigns among high-risk subpopulations [7]. The algorithms used for systematic screening can involve different screening tools, such as symptom screening or chest X-ray (CXR), and a variety of diagnostic tools including computer-automated detection (CAD) software for X-ray films, GeneXpert MTB/RIF assay (Xpert®), detection of mycobacterial lipoarabinomannan (LAM) antigen in urine, sputum smear microscopy and inflammatory blood work. The success of screening is dependent on both programme and population factors, such as the underlying prevalence of tuberculosis within a population (i.e., pretest probability of detecting TB). The generalizability of one screening strategy to another community cannot be assumed [8].

PLHIV are a key high-risk group for developing TB disease, accounting for approximately 8% of all TB cases globally [1]. Clinical risk factors, like diabetes mellitus, [9] and structural risk factors, such as people residing in prisons, [5] also greatly increase the risk of developing TB and have been suggested as high-risk groups to target for screening programmes. Screening programmes typically incur large costs [10] since high-risk groups for TB are often marginalized or living in difficult to access regions [11].

Economic evaluations may help in ensuring that limited resources are used wisely. The current published literature includes systematic reviews of screening interventions and their economic impact but focused on specific populations (i.e., persons experiencing homelessness or incarceration, PLHIV, immigrants or other high-risk groups) [12–17]. These reviews highlight that although systematic screening and active case finding is recommended in high-risk groups, there is a need for clearer guidance on which specific tools and screening algorithms or strategies are cost-effective, essentially highlighting the gap in knowledge that still exists despite WHO's endorsement of systematic screening. Two systematic reviews of ICF among PLHIV showed significant variability across countries and target groups of patients, but highlighted that ICF was cost-saving compared to PCF in high TB/HIV burden countries, though authors noted the lack of standardized methods for cost data collection [5, 17]. The other reviews of the cost of TB screening were focused on a specific population and setting (i.e., immigrants in low-TB burden settings or contacts in Eastern Europe) [13–15] and recommended systematic screening for high-risk groups, but noted that there was limited data which was heterogeneous and of low quality. Therefore, our objective was to comprehensively synthesize economic evaluations of systematic screening for TB disease to inform a guideline development meeting leading to the updated guidance on TB screening, "WHO consolidated guidelines on tuberculosis. Module 2: screening—systematic screening for tuberculosis disease" [3] (see full list of PICO questions in the Additional file 1). Our study aimed to provide an up-to-date and comprehensive review of the economic evidence for all systematic screening interventions that was not limited to one sub-population, high-risk group, or setting.

# **Methods**

# Protocol

We performed a systematic review of the published literature on economic evaluations for TB screening with a focus on high-risk populations of persons with clinical risk factors such as PLHIV, diabetes or other respiratory diseases. We also focused on persons with structural risk factors, defined by the WHO as, "the circumstances in which people are born, grow up, live, work and age," [18] including persons experiencing homelessness or residing in prisons, miners, elderly or indigenous persons. We sought to understand costs, cost-effectiveness, and affordability of screening approaches in key high-risk populations from the health system perspective. We performed this review according to the PRISMA guidelines (see Additional file 1) [19, 20].

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#### Information sources

We searched three online databases: Ovid, EMBASE and Scopus for new studies published within the past ten years (i.e., January 1, 2010 through February 1, 2020). This review was intended to inform an update to the current WHO guidelines. Technologies used for screening and diagnosis of TB have significantly improved in recent years, such as the development of rapid molecular tests for TB including Xpert<sup>®</sup> MTB/RIF (Xpert) and other diagnostics that were not available before 2010. A search strategy was developed to identify cost and cost-effectiveness studies of systematic screening in high-risk groups. We reviewed citations of all eligible articles, guidelines, and reviews for additional studies (see Additional file 1 for search terms).

#### Study selection

Studies were included if they evaluated any type of systematic screening activities among persons with clinical or structural risk factors and included costs. Our search terms were designed to broadly capture any economic evaluations or studies including costs and an outcome, such as disability-adjusted life years (DALYs) or quality-adjusted life years (QALYs) and was not limited to cost-effectiveness or cost-utility analyses. Studies including utilities, such as DALYs, without costs were not included. Relevant studies were identified through electronic searches of the online databases, and duplicates were removed. Articles were excluded if they did not evaluate screening activities, or were reviews, letters, or opinion pieces.

#### Data collection

Articles were excluded if they only screened for latent TB infection, did not report costs per person screened or diagnosed or did not report the costs for the screening intervention separately from standard care (i.e., PCF). Studies were excluded if they evaluated screening activities in the general population, among contacts or children, since these groups were included in a separate manuscript (accepted, in press). Full text review was done independently by two reviewers (HA and BE) on remaining articles that met predetermined inclusion criteria, with all disagreements resolved by discussion with a third reviewer (AZ). No language filter was applied. Assessment of the quality of each economic evaluation and study quality was guided by the Consensus Health Economic Criteria (CHEC) [21, 22] and CHEERS checklist, respectively (see Additional file 1: Tables S1 and S2) [21].

#### **Data extraction**

The study data elements extracted from each study included: primary research question, country and setting, year of study, patient population, clinical setting, type of intervention, comparison diagnostic scenarios, economic analysis perspective, analytic time horizon, type of economic evaluation, source of costing, primary and secondary outcome measures, type of model, sensitivity and uncertainty analyses performed and willingness-topay (WTP) threshold. The WHO's World Health Report guidelines on Choosing Interventions that are Cost-Effective (CHOICE) are the most commonly referenced WTP threshold among cost-effectiveness studies, particularly in low- and middle-income countries (LMICs) and are typically based on 1-3 times the country gross domestic product (GDP) per capita [23]. However, the use of these GDP-based thresholds has been challenged by many experts, the thresholds are considered overly simplistic and too easily attained when an intervention is effective [24]. Another key criticism of GDP-based WTP thresholds is the lack of their value and usefulness in assessing the trade-offs that decision-makers face in allocating limited healthcare resources [24]. Although the WHO no longer endorses GDP-based WTP thresholds [25], the challenge remains for clinicians, programme managers and researchers to determine the best metric for assessing value and reporting outcomes for cost-effectiveness and affordability of healthcare interventions. For the purposes of this review and to enable comparisons across currently published studies, we have included the GDPbased WTP thresholds used by study authors. However, we support the need for better decision-making tools for resource allocation in the local context, bearing in mind opportunity costs and the burden of disease.

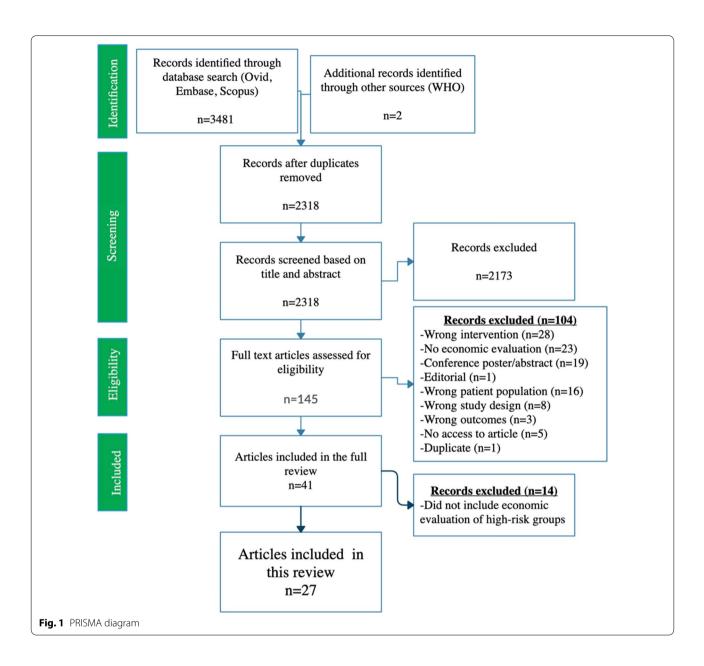
Model parameters were extracted including epidemiologic, treatment and outcome parameters. Key outcomes included: cost per patient diagnosed, and incremental cost-effectiveness ratio (ICER) per utility measure (e.g., DALY averted). Costs are presented in United States Dollars (USD) adjusted to 2019 [27, 28]. Given the heterogeneity of study setting, year and type of screening strategies employed, there was no plan to calculate global estimates or pool data.

# Results

# Study selection

We identified a total of 3481 articles through database searching (Fig. 1). After duplicate removal, we screened 2318 citations by title and abstract for inclusion. Of these, we assessed 145 full-text publications against our inclusion criteria and excluded 118 publications. Exclusions were mainly due to the wrong intervention or no

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economic evaluation. A total of 27 studies were identified for inclusion in the review [11, 29-53].

# **Study characteristics**

Study characteristics for the 27 included studies are summarized in Tables 1 and 2; 19/27 (70%) of studies were conducted in high TB burden countries. Some studies included stratified analyses among multiple high-risk populations and thus contributed results to multiple categories (i.e., clinical and/or structural risk factors). Seventeen studies included persons with clinical risk factors; [32, 34, 38] fourteen among PLHIV, the majority of which (12/14) were conducted in Sub-Saharan Africa

(SSA) [29–32, 37, 39–42, 44, 45, 49, 52, 53]. Thirteen studies included persons with structural risk factors (i.e., migrants, persons experiencing homelessness, or miners) and were from a range of countries such as Belgium, Cambodia, China, Russia, South Africa, and Zimbabwe [11, 32, 33, 35, 36, 38, 43, 46–48, 51, 54].

# Study findings

We present the study findings stratified by high-risk subgroup, including persons with clinical and structural risk factors and PLHIV, as well as by screening tool used below.

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| Study, year           | Country setting    | Study population  | Screening interventions and diagnostic tools  | Reference screening strategies<br>and diagnostic tools                          | Analysis perspective |
| Abimbola et al. 2012  | South Africa       | PLHIV initiating ART  | 1) WHO 4SS, SSM; SM (–) followed<br>by CXR, CXR (–) followed by culture<br>2) WHO 4SS, Xpert for diagnosis  | Standard practice: SSM; SM (–) followed by CXR                                  | Health system        |
| Adelman et al. 2017   | Ethiopia           | PLHIV in HIV clinics  | WHO 4SS; Xpert for diagnostic test of PLHIV with positive symptom screen (i.e. at least 1 symptom); Xpert(+) then DST/culture   | Current recommended practice:<br>4SS, the SM and/or clinical diagnosis<br>of TB | Health system        |
| Andrews et al. 2012   | South Africa       | ARV naïve, PLHIV  | Initial WHO 4SS then:  1) SSM (2 samples)—Xpert in TB-symptomatic; 2) SSM (2)—Xpert in all; 3) Culture (2)—Xpert in TB-symptomatic; 4) Culture (2)—Xpert in all; 5) Xpert (1) in TB-symptomatic; 6) Xpert (1) in all; 7) Xpert (2) in TB-symptomatic; 8) Xpert (2) in all | No TB screening   | Health system        |
| Bassett et al. 2010   | South Africa       | PLHIV initiating ART  | ICF: WHO 4SS and CXR, then all<br>PLHIV provided sputum for QIAmp<br>(PCR) and culture  | Symptoms (cough > 2 weeks)  | Health system        |
| Bogdanova et al. 2019 | Russian Federation | General population, PLHIV, homeless, migrants, chronic medical conditions | 1) Contact tracing done then CXR and SSM for diagnosis, 2) Mass screening in hospitals using CXR and SSM; 3) Mass screening in TB dispensary using mobile CXR then SSM  | PCF including CXR and SSM   | Health system        |
| James et al. 2017     | Cambodia           | poor, urban residents; elderly living<br>in rural areas                   | ACF interventions: 1) HOPE—Door-<br>to-door screening WHO 4SS, symp-<br>tomatic patients SSM (LED), then<br>Xpert and culture; 2) CATA—Door-<br>to-door screening older patients<br>WHO 4SS, if symptomatic referred<br>for CXR screening, if abnormal then<br>Xpert      | Υ <sub>.</sub> Χ  | Health system        |
| Ji et al. 2020        | China              | Diabetic patients   | ACF intervention—Patients received regular physical exams for 3 years; Diabetes patients all WHO 45S, then positive symptom had CXR, then SSM, SM(-) then culture for TB confirmation   | N/A   | Health system        |

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| Study, year            | Country setting      | Study population   | Screening interventions and diagnostic tools  | Reference screening strategies and diagnostic tools  | Analysis perspective |
| Jit et al. 2011        | United Kingdom       | Hard to reach individuals  | Find and Treat service: 48 mobile<br>CXR screening units offering: 1)<br>mobile CXR; 2) enhanced case<br>management; 3) referral for loss-to-<br>follow-up  | PCF – people passively presenting<br>to hospital   | Health system        |
| Jo et al. 2020         | Cambodia, Tajikistan | Cambodia—elderly, vulnerable<br>groups in rural areas<br>Tajikistan—detention centers and<br>diabetic patients | Cambodia—Community sensitization and training of CHWs, door-to-door WHO 4SS by CHWS, all patients had mobile CXR, abnormal CXR then Xpert Tajikstan—Community sensitization and training of TB staff, CHWs used mobile-phone questionnair at health facilities WHO 4SS followed by CXR, SSM then Xpert based on SSM results | ₹/2  | Health system        |
| Karki et al. 2017      | Papua New Guinea     | General population in rural villages   | Outreach visits to villages: Systematic 4SS throughout villages, if symptomatic then SSM  | N/A  | Health system        |
| Kranzer et al. 2012    | South Africa         | Peri-urban population attending<br>mobile testing  | Mobile HIV testing van added<br>TB testing: WHO 4S5 for all HIV(-),<br>if symptomatic then SSM; all<br>HIV + SSM and referral to TB clinic for<br>evaluation including CXR  | N/A  | Health system        |
| Machekera et al. 2019  | Zimbabwe             | High-risk groups: PLHIV, contacts,<br>miners, HCW, prisoners, elderly  | Zimbabwe ACF: WHO 4SS, then<br>all have CXR, if either 4SS or CXR<br>positive then Xpert with clinical<br>diagnosis, if needed  | WHO algorithms: WHO2b: 4SS, if positive then Xpert and clinical diagnosis, if needed WHO2d: 4SS, if positive then CXR, then Xpert then clinical diagnosis WHO3b: CXR, then Xpert and clinical diagnosis, if needed | Health system        |
| Maheswaran et al. 2012 | Sub-Saharan Africa   | PLHIV  | 1) Any classic symptom; 2) 2+classic symptoms; 3) CXR on all; 4) S5M on all; 5) 4SS, if positive then CXR; 6) 4SS, if positive then SSM; 7) 4SS, if positive then SSM then CXR; 8) 4SS if positive then CXR then SSM  | Chronic cough > 2 weeks  | Health system        |
| Murray et al. 2016     | Uganda               | General population   | WHO 45S, if cough > 2 weeks then triage testing with CXR or CRP then Xpert for diagnosis  | PCF (baseline scenario): WHO 4SS,<br>no triage testing, if symptomatic<br>then Xpert   | Health system        |

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| Study, year         | Country setting                   | Study population  | Screening interventions and diagnostic tools   | Reference screening strategies and diagnostic tools  | Analysis perspective                |
| Orlando et al. 2018 | Mozambique                        | PLHIV   | 1) Xpert: Xpert for all participants;<br>2) LAM: urine TB-LAM in all patients<br>with CD4 < 200; Xpert in all patients<br>with CD4 > 200 and TB-LAM(-) with<br>CD4 < 200   | Standard: WHO 4SS, if symptomatic<br>then SSM  | Health system                       |
| Reddy et al. 2019   | Malawi, South Africa Hospitalized | Hospitalized PLHIV  | ICF intervention: Sputum Xpert,<br>urine LAM and urine Xpert<br>Modified intervention: Sputum Xpert<br>and TB-LAM  | Standard of care: Xpert  | Health system                       |
| Sekandi et al. 2015 | Uganda                            | HHC, urban population                                       | 1) PCF + ACF: HCW perform door-<br>to-door chronic cough surveys<br>(> 2 weeks) then collect 2 sputum for<br>SSM, then return test results to the<br>patient at their home; 2) PCF + HHC<br>investigations (HCI): HCW perform<br>WHO 4SS to HHC in home; child<br>contacts and those unable to pro-<br>duce sputum diagnosed using CXR | PCF. Self-referral or presenting to health facility, chronic cough (> 2 weeks). WHO 4SS then SSM, if unable to produce sputum then diagnosed using CXR | Health system, societal perspective |
| Shah et al. 2017    | Peru                              | HHC (low HIV incidence setting)                             | 1) ACF: PCF + HCW visits to screen HHC using WHO 4SS and SSM; 2) PCF + Xpert; 3) ACF + Xpert: HCW visits to screen HHC using WHO 4SS and Xpert for diagnosis   | PCF: Self-referral or presenting to<br>health facility, TB diagnosis using<br>SSM and clinical evaluation  | Health system                       |
| Shah et al. 2009    | Ethiopia                          | PLHIV (18 + years) in VCT clinic                            | 1) WHO 4SS then SSM, if SM(-) then CXR;<br>2) CXR for all PLHIV at entry, if CXR(+) then SSM   | N/A  | Health system                       |
| Shah et al. 2008    | Vietnam                           | РЬНІУ   | All PLHIV screened using CXR (all diagnosed HIV + before CXR), confirmed diagnosis with SSM  | N/A  | Health system                       |
| Smit et al. 2017    | Belgium                           | High risk groups and contacts (asylum seekers and migrants) | Systematic screening in high-risk groups including WHO 4SS and CXR; Follow-up of asylum seekers with abnormal CXR, supplemental CXR and periodic screening (6/12 months) after arrival   | N/A  | Health system                       |
| Sohn et al. 2019    | India                             | Rural, tribal population                                    | CHW visits to homes with TB education, screening: WHO 4SS and SSM, CHW return with results   | N/A  | Health system                       |

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| Study, year           | Country setting    | Study population                             | Screening interventions and diagnostic tools  | Reference screening strategies and diagnostic tools                | Analysis perspective |
| Winestsky et al. 2012 | Russian Federation | Prisoners                                    | 1) CXR screening; 2) WHO 4SS;<br>3) Annual Xpert screening; 4)<br>WHO 4SS+ CXR; 5) CXR + Xpert;<br>6) WHO 4SS + Xpert; 7) WHO<br>4SS+ CXR + Xpert<br>DST used for treatment planning  | PCF: No screening (self-referral)                                  | Health system        |
| Yoon et al. 2019      | Uganda             | PLHIV in two HIV clinics                     | Novel ICF algorithms: 1) WHO 4SS+TB-LAM+Xpert; 2) WHO 4SS+TB-LAM+Xpert+culture; 3) POC CRP+Xpert; 4) POC CRP+TB-LAM+Xpert; 5) POC CRP+TB-LAM+Xpert+culture  | Current ICF: WHO 4SS, if symptomatic then Xpert for diagnosis      | Health system        |
| Zhang et al. 2016     | China              | High risk groups including elderly<br>(65 +) | 1) WHO A1: WHO 4SS, if cough > 2 weeks then CXR, if CXR(+) then SSM; 2) WHO A1B: WHO 4SS, if cough > 2 weeks then CXR, if CXR(+) then SSM; 3) WHO A2: WHO 4SS, if any TB symptoms then CXR, if CXR(+) then SSM; 4) WHO A3: Screening with CXR, if CXR(+) then SSM; 4) WHO A3: SSR | N/A  | Health system        |
| Zishiri et al. 2014   | South Africa       | Correctional facility inmates                | WHO 45S questionnaire for all newly admitted inmates, 1 + symptoms then diagnosed with Xpert  | N/A  | Health system        |
| Zwerling et al. 2015  | Malawi             | Newly diagnosed PLHIV in rural<br>Malawi     | Initial WHO 4SS, if 1 or more TB symptoms, then LED or Xpert; If initial 4SS negative, then patient asked to return 1 month later for second test if still symptomatic; Diagnosis with SSM, LED and Xpert   | Standard of care (i.e. discretion of treating physician) using SSM | Health system        |

455 four symptom screen, ACF active case finding, AR7 antiretroviral therapy, CE cost effective, CHW community health worker, CRP C reactive protein, CXR chest x-ray, DALY disability adjusted life year, DST drug-susceptibility testing, GDP gross domestic product, GNI gross national income, HCW healthcare workers, HHC household contacts, HIV human immunodeficiency virus, ICER incremental cost-effectiveness ratio, ICF intensified case finding, PCF passive case finding, PLHIV people living with HIV, SSM sputum smear microscopy, TB tuberculosis, USD United States dollars, WTP willingness to pay threshold, Xpert GeneXpert MTB/RIF, YLS year of life saved

 Table 2
 Study Characteristics of the Economic Evaluation

| Study, year               | Type of economic evaluation   | Empirical<br>study or<br>modelling | Time horizon                  | Source of costing  | Primary outcome                 | Sensitivity analysis Key scenarios       | Key scenarios   | WTP threshold   |
|---------------------------|---|------------------------------------|-------------------------------|--|---------------------------------|--|---|---|
| Abimbola et al. 2012      | Decision analytic<br>model  | Modelling                          | 6 months after ART initiation | South Africa specific<br>published literature  | ICER (\$/TB death<br>averted)   | One-way and<br>probabilistic             | Mortality rates, cost inputs                                | Per-capita South Afri-<br>can 2012 GDP (\$5,678<br>USD) |
| Adelman et al. 2017       | Decision analytic<br>model  | Modelling                          | 10 years                      | Parent study results,<br>AHRI HIV clinic, pub-<br>lished literature                                    | ICER (\$/DALY<br>averted)       | One-way                                  | Varied model inputs<br>based on ranges in<br>the literature | Per-capita Ethiopian<br>2014 GDP (\$505 USD)            |
| Andrews et al. 2012       | Decision analytic<br>model  | Modelling                          | Lifetime                      | Cape Town AIDS<br>Cohort, unit costs<br>from hospitals, pub-<br>lished literature from<br>South Africa | ICER (\$/YLS)                   | One-way and two-<br>way                  | Varied key parameters and costs                             | Per-capita South Afri-<br>can 2010 GDP (\$7,100<br>USD) |
| Bassett et al. 2010       | Cost analysis   | Empirical                          | <b>∀</b> /Z                   | HIV clinic data<br>(McCord hospital)   | Cost (\$/TB case<br>identified) | N/A                                      | Subset of patients with cough at study entry                | N/A   |
| Bogdanova et al.<br>2019  | Cost analysis   | Empirical                          | <b>∀</b> /Z                   | Finance department,<br>medical insurance<br>fund   | Cost (\$/TB case<br>detected)   | N/A                                      | <b>∀</b> /Z   | N/A   |
| James et al. 2017         | Cost analysis   | Empirical                          | <b>∀</b><br>∑                 | CENAT, National TB<br>and Leprosy pro-<br>gram, TB REACH   | Cost (\$/TB case<br>detected)   | N/A                                      | √\Z   | N/A   |
| Ji et al. 2020            | Cost-effectiveness analysis; cost-utility and cost benefit analyses | Modelling                          | 3 years                       | National Essential<br>Public Health Pro-<br>gram (NEPHS)   | ICER (\$/DALY<br>gained)        | One-way                                  | Varied key param-<br>eters, and ROC curve                   | 3 times per capita<br>2016 GDP (\$ CNY not<br>stated)   |
| Jit et al. 2011           | Decision analytic<br>model  | Modelling                          | <b>∀</b><br>∑                 | Find and Treat program records, NICE guidelines  | ICER (\$/QALY<br>gained)        | One-way                                  | Varied all key param-<br>eters                              | 20–30,000 GBP per<br>QALY                               |
| Jo et al. 2020            | Cost analysis   | Empirical                          | 2 years                       | TB REACH budgets and financial reports, program data   | Cost (\$/TB case<br>identified) | N/A                                      | X/A   | N/A   |
| Karki et al. 2017         | Cost analysis   | Empirical                          | N/A                           | Program expendi-<br>tures and budget   | Cost (\$/TB case<br>detected)   | N/A                                      | N/A   | N/A   |
| Kranzer et al. 2012       | Cost analysis   | Empirical                          | 20 months                     | Study data and pub-<br>lished literature   | Cost (\$/TB case<br>detected)   | One-way                                  | Varied staff salaries<br>and discount rates                 | N/A   |
| Machekera et al.<br>2019  | Cost analysis   | Empirical                          | N/A                           | ZimACF project data  | Cost (\$/case diag-<br>nosed)   | One-way                                  | Varied all unit costs                                       | N/A   |
| Maheswaran et al.<br>2012 | Cost-effectiveness<br>analysis                                      | Modelling                          | 2 years                       | Published data   | ICER (\$/QALY)                  | Probabilistic                            | VOI used as alterna-<br>tive to univariate SA               | Per capita 2010 SSA<br>GNI (\$2167 USD)                 |
| Murray et al. 2016        | Decision analytic<br>model  | Modelling                          | Lifetime                      | Published literature   | ICER (\$/life year<br>gained)   | One-way, multi-way,<br>and probabilistic |   | Per capita 2014 Ugan-<br>dan GNI (\$680 USD)            |

Table 2 (continued)

| Iddie Z (continued)   | a)                             |                                    |                            |  |  |   |   |  |
|-----------------------|--------------------------------|------------------------------------|----------------------------|--|--|---|---|--|
| Study, year           | Type of economic<br>evaluation | Empirical<br>study or<br>modelling | Time horizon               | Source of costing  | Primary outcome                          | Sensitivity analysis Key scenarios                    | Key scenarios   | WTP threshold  |
| Orlando et al. 2018   | Cost-effectiveness<br>analysis | Modelling                          | 1 year                     | DREAM program,<br>Global Fund data,<br>published literature                                    | ICER (\$/DALY<br>averted)                | One-way   | Varied all key param-<br>eters                                | Per capita 2016<br>Mozambique GDP<br>(\$382 USD)     |
| Reddy et al. 2019     | Cost-effectiveness<br>analysis | Modelling                          | 2 and 5 years,<br>lifetime | STAMP trial, pub-<br>lished literature   | ICER (\$/Year of life<br>saved (YLS))    | One-way, multi-way                                    | Varied all key param-<br>eters                                | Malawi (\$750 USD);<br>South Africa (\$940<br>USD)   |
| Sekandi et al. 2015   | Cost-effectiveness<br>analysis | Modelling                          | 1.5 years                  | Uganda NTP,<br>program data and<br>published literature  | ICER (\$/additional TB<br>case detected) | One-way   | Varied costs and probabilities                                | Twice per capita 2013<br>Ugandan GDP (\$1102<br>USD) |
| Shah et al. 2017      | Cost-effectiveness<br>analysis | Modelling                          | N/A                        | Peru NTP data, pub-<br>lished literature   | ICER (\$/DALY<br>averted)                | One-way   | Varied all model<br>parameters                                | Per capita 2014 Peru-<br>vian GNI (\$6300 USD)       |
| Shah et al. 2009      | Cost analysis                  | Empirical                          | N/A                        | Program data   | Cost (\$/TB case<br>diagnosed)           | N/A   | N/A   | N/A  |
| Shah et al. 2008      | Cost analysis                  | Empirical                          | N/A                        | Provincial TB and<br>HIV/AIDS program<br>data  | Cost (\$/TB case<br>diagnosed)           | N/A   | N/A   | A/A  |
| Smit et al. 2017      | Cost-effectiveness<br>analysis | Empirical                          | 1 year                     | Flemish Associa-<br>tion for Respiratory<br>Health and TB<br>Control                           | ICER (Euros/TB case<br>detected)         | One-way   | Varied costs and<br>number of cases<br>detected               | N/A  |
| Sohn et al. 2019      | Cost analysis                  | Empirical                          | 1 year                     | Asha Kalp program<br>finance and opera-<br>tions data  | Cost (\$/TB case<br>detected)            | One-way   | Top-down and<br>bottom-up cost<br>estimates provided          | N/A  |
| Winestsky et al. 2012 | Decision analytic<br>model     | Modelling                          | 10 years                   | Primary data in<br>prisons, published<br>literature from Rus-<br>sia, Tajikistan and<br>Latvia | ICER (\$/QALY<br>gained)                 | One-way, selected<br>two-way, situational<br>analyses | Varied all key parameters, and plausible situational analyses | Varied WTP thresholds                                |
| Yoon et al. 2019      | Cost analysis                  | Empirical                          | N/A                        | Program data   | Cost (\$/TB case<br>diagnosed)           | N/A   | N/A   | N/A  |
| Zhang et al. 2016     | Cost analysis                  | Empirical                          | N/A                        | Program data   | Cost (\$/TB case<br>diagnosed)           | N/A   | N/A   | N/A  |
| Zishiri et al. 2014   | Cost analysis                  | Empirical                          | N/A                        | Department of<br>Correctional Services<br>finance data, pub-<br>lished literature              | Cost (\$/TB case<br>identified)          | One-way   | Changed base-case<br>parameters                               | N/A  |
|                       |                                |                                    |                            |  |  |   |   |  |

Table 2 (continued)

| Study, year          | Type of economic<br>evaluation                         | Empirical<br>study or<br>modelling | Time horizon                     | Source of costing Primary outcome Sensitivity analysis Key scenarios   | Primary outcome           | Sensitivity analysis  | Key scenarios             | WTP threshold                                   |
|----------------------|--|------------------------------------|----------------------------------|--|---------------------------|---|---------------------------|---|
| Zwerling et al. 2015 | Zwerling et al. 2015 Decision analytic Modelling model | Modelling                          | Lifetime (assumed<br>59.2 years) | Lifetime (assumed Cost and operational ICER (\$/DALY analysis of four study averted) sites, published literature | ICER (\$/DALY<br>averted) | One-way, two-way<br>and probabilistic<br>uncertainty analysis | Varied all key parameters | Per capita 2010 average SSA GDP (\$1417<br>USD) |

455 four symptom screen, ACF active case finding, AR7 antiretroviral therapy, CE cost effective, CRP C reactive protein, CXR chest x-ray, DALY disability adjusted life year, GDP gross domestic product, GNI gross national income, HCW healthcare workers, HIV human immunodeficiency virus, ICER incremental cost-effectiveness ratio, ICF intensified case finding, PCF passive case finding, PLHIV people living with HIV, 7B tuberculosis, USD United States dollars, WTP willingness to pay threshold, Xpert GeneXpert MTB/RIF, YLS year of life saved

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# Persons with clinical risk factors

Three studies provided cost-effectiveness data for individuals with the following clinical risk factors: diabetes mellitus, chronic respiratory disease and fibrotic lesions (Table 3) [32, 34, 38].

#### Diabetes and other medical co-morbidities

Bogdanova et al. assessed screening with chest X-ray (CXR) in Russia, and stratified results among diabetic patients as well as persons with other medical comorbidities (i.e., respiratory disease, gastro-intestinal, or fibrotic chest lesions); [32] reported costs ranged from US\$11,648 to \$105,754 per TB case diagnosed [32]. In Zimbabwe, Machekera et al. found that screening diabetic patients with CXR followed by Xpert® cost US\$2191 per person diagnosed with TB [38]. Ji et al. reported that routine screening with CXR among Chinese patients with diabetes was considered highly cost-effective, as compared to PCF, with an ICER of US\$288 per DALY averted [34]. Machekera et al. included personnel and laboratory costs and had a large number needed to screen which drove up the cost per person diagnosed, while Ji et al. did not include the overhead costs for diabetic patient care.

#### People living with HIV (PLHIV)

There was significant heterogeneity of screening and diagnostic tools used among the 14 studies reporting the cost and cost-effectiveness of programmes in PLHIV (Table 4). Studies often considered multiple diagnostic algorithms or tools. Seven studies used molecular rapid diagnostic tests (i.e., Xpert®MTB/RIF) as an initial screening tool; [29–31, 40–42, 49, 52, 53] six studies used CXR to screen PLHIV in the outpatient setting; [31, 32, 39, 40, 44, 45] two studies used C-reactive protein (CRP) to screen; [40, 49] and one study used sputum smear microscopy (SSM) alone for screening [37].

# Screening PLHIV with molecular rapid diagnostics

All seven studies that assessed screening in PLHIV using Xpert® MTB/RIF as an initial test were conducted in Sub-Saharan Africa, with 6/7 concluding screening was cost-effective. Two studies among PLHIV in South Africa conducted initial WHO-recommended four symptom screen (W4SS), including screening for cough of any duration, weight loss, fever or night sweats [55], followed by screening with Xpert® and found screening to be cost-effective with ICERs of US\$324 per additional TB patient diagnosed and US\$48,542 per TB death averted [29, 31]. Andrews et al. used two Xperts® to screen all PLHIV at a clinic in South Africa which was found to be cost-effective with an ICER of \$4,096 per year of life saved (YLS) (WTP threshold: \$7100 per YLS). [30] Among

PLHIV initiating anti-retroviral therapy (ART), a combination of HIV treatment medications, in Mozambique, Orlando et al. showed that W4SS followed by screening with either Xpert® alone or Xpert® and lateral flow urine lipoarabinomannan assay (LF-LAM) was cost-effective, compared to W4SS and SSM, with ICERs ranging from US\$37 to \$51 per DALY averted [41]. Reddy et al. modeled the impact of a screening intervention with TB-LAM, urine and sputum Xpert® in hospitalized PLHIV, regardless of symptoms, in Malawi and South Africa [42]. The intervention was cost-effective, compared to sputum Xpert® alone (standard of care), with reported ICERs of US\$450 and US\$840 per YLS in Malawi and South Africa (WTP threshold: \$750 and \$940 per YLS, respectively).

Zwerling et al. found a randomized controlled trial using point of care (POC) Xpert® to screen PLHIV in rural Malawi was not cost-effective, due to low-test volumes (i.e., 50 tests/year, ICER of US\$1980 per DALY averted, Uncertainty Range (UR): \$1544–\$3552). Zwerling et al. showed that Xpert® could be cost-effective at higher-test volumes (1000 tests/year, ICERs of US\$398 per DALY averted, UR: \$80–\$1682) [WTP threshold:  $3 \times \text{GDP}$  per capita of Malawi (US\$254)].

#### Screening PLHIV with CXR

Four of the six studies (67%) reporting on the use of CXR to screen PLHIV were conducted in SSA. The cost per person diagnosed with TB ranged from US\$106 to \$570 [31, 32, 44, 45]. Murray et al. found that community screening for cough followed by CXR in Uganda was cost-effective with an ICER of US\$536 per year of life gained (YLG) (UR: \$176-\$2514) [40] Mahesawaran et al. showed the W4SS followed by CXR in SSA was cost-effective with an ICER of US\$6245 per QALY (UR: \$6245-\$19,581) [WTP threshold:  $3 \times GNI$  per capita (US\$2167)] [39].

# Screening PLHIV with CRP

Among ART-naïve HIV clinic patients in Uganda, Yoon et al. found POC CRP followed by Xpert® for diagnosis [49] algorithms were cost-saving compared to W4SS followed by Xpert® (standard of care), ranging from US\$69 to \$92 per TB patient diagnosed. Murray et al. showed that CRP was cost-effective as a triage test in PLHIV in Uganda, compared to Xpert®, with an ICER of \$517 per YLG (UR: \$176–\$2514) [WTP threshold: Ugandan per capita GDP (US\$609)]. [40].

# Screening among PLHIV using SSM

Kranzer et al. performed an intervention of adding TB symptom screening and SSM to an existing mobile HIV testing clinic in South Africa, [37] with an average cost of US\$762 per TB case diagnosed [37].

 Table 3
 TB screening algorithm costs among persons with clinical and structural risk factors

| First                       | Country                             | Screening algorithm  | algorithm                 | Source of  | Type of unit costs | it costs |                                |           |                 | Average cost <sup>1</sup>  | Average cost <sup>1</sup> of                                      |
|-----------------------------|-------------------------------------|--|---------------------------|------------|--------------------|----------|--------------------------------|-----------|-----------------|----------------------------|---|
| author,<br>Year             |                                     | Screening  | Diagnostic<br>tests       | unit costs | Staff              | Equipme  | Equipment Consumables Overhead | Transport | TB<br>Treatment | ot screening per<br>person | diagnosis per person  |
| Persons wit<br>Migrants, re | h structural ris<br>efugees, interr | Persons with structural risk factors ( $N=16)^a$ Migrants, refugees, internally displaced persons (IDPs) | = 16)ª<br>½ persons (IDP  | (5)        |                    |          |                                |           |                 |                            |   |
| Bogda-<br>nova<br>2019      | Russia                              | Mass CXR<br>screening  | SSM                       | Reported   | `                  | `        | `                              |           |                 | \$4 per mig                | \$4 per migrant screened \$834 per<br>TB case<br>diagnosed        |
| Smit 2017                   | Belgium                             | WHO 4SS,<br>CXR  | æ<br>Z                    | Calculated |                    | `        | `                              |           |                 | \$18 per miç               | \$18 per migrant screened \$506,025 per migrant diagnosed with TB |
|                             |                                     |  |                           |            |                    |          |                                |           |                 | Z<br>Z                     | \$6721 per<br>asylum<br>seeker<br>diagnosed<br>with TB            |
| Homeless <sub>I</sub>       | persons and ir                      | Homeless persons and intravenous drug users (IDUs)   | ug users (IDUs            | (-         |                    |          |                                |           |                 |                            |   |
| Bogda-<br>nova<br>2019      | Russia                              | Mass CXR<br>screening  | SSM                       | Reported   | `                  | `        | `                              |           |                 | \$4-\$13                   | \$793 per<br>TB case<br>diagnosed                                 |
| Jit 2011                    | United<br>Kingdom                   | Mobile CXR NR<br>screening<br>for IDUs and<br>homeless   | Z -                       | Reported   | `                  | `        | `                              | `         | `               | N<br>N                     | \$9837<br>per QALY<br>gained<br>(UR: \$6,302-<br>\$27,666)        |
| Persons wh                  | Persons who live in urban slums     | n slums  |                           |            |                    |          |                                |           |                 |                            |   |
| Sekandi<br>2015             | Uganda                              | WHO 4SS<br>for all HHC   | SSM and<br>CXR            | Reported   | `                  | `        | `                              | `         |                 | Z<br>Z                     | \$1371 per<br>additional<br>TB case<br>diagnosed                  |
| Shah 2017 Peru              | , Peru                              | Household<br>visits for<br>WHO 4SS<br>for all HHC  | Xpert MTB/Reporter<br>RIF | Reported   | `                  | `        | `                              | `         | `               | \$32 per per               | \$32 per person screened \$3244<br>per DALY<br>averted            |
| James<br>2017               | Cambodia                            | Door-to-<br>door WHO<br>4SS  | SSM and<br>Xpert          | Reported   | ,                  |          | `                              |           |                 | N<br>R                     | \$268 per<br>TB case<br>diagnosed                                 |

Table 3 (continued)

| Staff         Equipment Consumables Overhead         Transport         Treatment         of screening per person           *         *         *         *         \$14 per person           *         *         *         \$18 per person           *         *         *         *           *         *         *         *           *         *         *         *           *         *         *         *           *         *         *         *           *         *         *         *           *         *         *         *           *         *         *         *           *         *         *         *           *         *         *         *           *         *         *         *           *         *         *         *           *         *         *         *           *         *         *   | First             | Country             | Screening algorithm   | algorithm           | Source of       | Type of unit costs | nit costs       |               |   |           |                 | Average cost <sup>1</sup> | Average cost <sup>1</sup> of                       |
|--|-------------------|---------------------|---|---------------------|-----------------|--------------------|-----------------|---------------|---|-----------|-----------------|---------------------------|--|
| MTB/ Calculated  Calculated  Calculated  Reported  Reported  Reported  CXR Calculated  CXR CAl | uthor,<br>ear     |                     | Screening   | Diagnostic<br>tests | unit costs      | Staff              | Equipmen        | t Consumables |   | Transport | TB<br>Treatment | 1                         | diagnosis per person                               |
|  | Members oi        | tribal or ind       | igenous popu.   | llations            |                 |                    |                 |               |   |           |                 |                           |  |
|  | Sohn 2019         | India               | Household<br>visits for TB<br>education<br>and screen-<br>ing |                     | Reported        | `                  |                 |               | ` | `         |                 | <\$1 per pe               | erson screened \$3–5 per<br>TB case<br>diagnosed   |
|  | ersons resi       | ding in priso       | ns  |                     |                 |                    |                 |               |   |           |                 |                           |  |
|  | Machekera<br>2019 | Zimbabwe            | WHO 4SS,<br>CXR   | Xpert MTB/<br>RIF   | Calculated      | `                  |                 | `             |   |           |                 | \$14 per pe               | rson screened \$460 per<br>TB case<br>diagnosed    |
|  | 5mit 2017         | Belgium             | WHO 4SS,<br>CXR   | N<br>N              | Calculated      |                    | `               | `             |   |           |                 | \$18 per pe               | rson screened \$14,034<br>per TB case<br>diagnosed |
|  | Winetsky<br>2012  | Former<br>Soviet    | WHO 4SS<br>alone  | Z<br>Z              | Reported        | `                  | `               | `             | ` |           |                 | \$3 per pers              | on screened \$538 per<br>QALY                      |
|  |                   | Union               | MMR (CXR)   | NR                  | Reported        | `                  | `               | `             | ` |           |                 | \$5 per pers              | son screened gained                                |
|  |                   |                     | Xpert MTB/<br>RIF   |                     | Reported        | `                  | `               | `             | ` |           |                 | \$2 per pers              | on screened  |
|  | Zishiri<br>2014   | South Africa        | a WHO 45S   | Xpert MTB/<br>RIF   | Reported        | `                  | `               | `             | ` |           | `               | \$33 per pe               | rson screened \$1423TB<br>case diagnosed           |
|  | lderly (55 +      | $\widehat{}$        |   |                     |                 |                    |                 |               |   |           |                 |                           |  |
|  | 0 2020            | Cambodia<br>(>55)   | Symptom<br>screen   | Xpert, SSM,<br>CXR  | Reported        | `                  | `               | `             | ` | `         |                 | <\$1 per pe               | erson screened \$406 per<br>TB case<br>diagnosed   |
|  | ames<br>2017      | Cambodia<br>(>55)   | Symptom<br>screen   | Xpert, CXR          | Calculated      | `                  | `               | `             | ` |           |                 | <\$2 per pe               | erson screened \$340 per<br>TB case<br>diagnosed   |
|  | Zhang<br>2017     | China (>65)         | ) Door-to-<br>door symp-<br>tom screen<br>or CXR              |                     | Reported        | `                  | `               | `             | ` |           |                 | £                         | \$74–\$315<br>per TB case<br>diagnosed             |
| Papua New Commu- SSM Reported (  | eople livin       | g in areas wit      | th limited acce   | ess to healtho      | are (remote, is | solated, harc      | d-to-reach area | 38)           |   |           |                 |                           |  |
|  | (arki 2017        | Papua New<br>Guinea | Commu-<br>nity-wide<br>symptom<br>screening                   | SSM                 | Reported        | `                  |                 | `             |   | `         |                 | K<br>Z                    | \$158 per<br>TB case<br>diagnosed                  |

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Table 3 (continued)

| First  | Country  | Screening algorithm               |  | Source of                    | Type of unit costs | nit costs |                                |          |           |                 | Average cost <sup>1</sup>  | Average cost <sup>1</sup> of                              | of   |
|--|--|-----------------------------------|--|------------------------------|--------------------|-----------|--------------------------------|----------|-----------|-----------------|----------------------------|---|--|
| author,<br>Year                                      |  | Screening                         | Screening Diagnostic tests   | unit costs                   | Staff              | Equipm    | Equipment Consumables Overhead | Overhead | Transport | TB<br>Treatment | of screening per<br>person | diagnosis per person                                      | person   |
| Jo 2020  | Cambodia Symptom<br>screen   | Symptom<br>screen                 | Xpert, SSM, Reported<br>CXR  | Reported                     | ,                  | `         | `                              | `        | \ \       |                 | <\$1 per pe                | <\$1 per person screened \$406 per<br>TB case<br>diagnose | \$406 per<br>TB case<br>diagnosed                  |
| Miners (i.e.,<br>Machekera<br>2019                   | Viners (i.e., workers with silica exposure) Machekera Zimbabwe WHO 4SS, X 2019 | silica expost.<br>WHO 4SS,<br>CXR | Miners (i.e., workers with silica exposure)<br>Machekera Zimbabwe WHO 4SS, Xpert MTB/ Calculated<br>2019           | Calculated                   | `                  |           | `                              |          |           |                 | \$14 per per               | \$14 per person screened \$                               | \$404 per<br>miner diag-<br>nosed                  |
| Persons wit  | Persons with clinical risk factors (N = 3) <sup>b</sup>                        | actors (N = 3                     | ا)ه  |                              |                    |           |                                |          |           |                 |                            | -   | 5  |
| Diabetes meintus<br>Bogdo-Russi<br>nova<br>2019      | Russia   | CXR                               | SSM  | Reported                     | `                  |           | `                              |          | `         |                 | ΨZ                         | ₩ ₫ 0   | \$21,780<br>per TB case<br>diagnosed               |
| Ji 2020  | China  | CXR                               | SSM  | Calculated                   | `                  | `         | `                              |          | `         |                 | < \$2 per p¢               | <\$2 per person screened \$288 per<br>DALY<br>averted     | \$288 per<br>DALY<br>averted                       |
| Machekera<br>2019                                    | Machekera Zimbabwe CXR<br>2019   | CXR                               | Xpert  | Reported                     | `                  | `         | `                              |          |           |                 | W Z                        | & <b>⊢</b> 0  | \$2191 per<br>TB case<br>diagnosed                 |
| Respiratory disease<br>Bogdo- Russia<br>nova<br>2019 | r disease<br>Russia  | CXR                               | SSM  | Reported                     | `                  |           | `                              |          | `         |                 | Ÿ.                         | ₩ 0   | \$32,746<br>per TB case<br>diagnosed               |
| Gastro-inte<br>Bogdo-<br>nova<br>2019                | stinal, genito-ı<br>Russia   | urinary, stero<br>CXR             | Gastro-intestinal, genito-urinary, steroid use or fibrotic chest lesions Bogdo- Russia CXR SSM Reported  Nova 2019 | tic chest lesion<br>Reported | Su.                |           | `                              |          | `         |                 | Z<br>Z                     | W W II O  | \$11,648-<br>\$105,754<br>per TB case<br>diagnosed |

 $^{\circ}$  There is limited evidence on screening among persons with structural risk factors, including migrants (n=2), homeless persons and IDUs (n=2), persons who live in urban slums (n=3), members of tribal or indigenous populations (n=1), persons residing in prisons (4), elderly (3), people living in remote areas (n=2) and miners (1). The costs of screening among persons with structural risk factors ranged from \$1-33 per person screened and \$3-\$506,025 per TB case diagnosed. Screening programs were found to be cost-effective in persons living in urban slums and homeless, with reported ICERs of \$3244 per DALY averted and \$9837 per QALY, respectively. Screening was not shown to be cost-effective in migrants with an of ICER \$506,025 per migrant diagnosed. In the Former Soviet Union, screening persons residing in prisons was found to be cost-effective with an ICER of \$538 per QALY gained. Door-to-door screening of the elderly in China was shown to be cost-effective with ICERs ranging from U\$574 to \$315 per additional TB patient diagnosed

<sup>b</sup> There is limited evidence on screening among persons with clinical risk factors, primarily from one study in Russia. One study in Russia demonstrated a cost ranging from \$11,648 to \$105,754 for systematic screening among persons with various clinical risk factors (i.e., gastro-intestinal, respiratory disease, genito-urinary, steroid use and fibrotic chest lesions). Two studies conducted in Russia and Zimbabwe reported the cost per person diagnosed with diabetes mellitus (DM) which ranged from \$21,780. A cost-effectiveness analysis of patients with DM in China found systematic screening using CXR was cost-effective with an ICER of \$288 per DALY averted

ACF active case finding, HHC household contacts, SSM sputum smear microscopy, Xpert GeneXpert, WHO 4S5 four symptom screen, mURDs molecular WHO-approved rapid diagnostics, CXR chest x-ray, NR not reported

Costs in 2019 USD unless stated otherwise

'V' indicates cost component was explicitly included in unit cost calculation

 Table 4
 TB Screening Algorithm Costs in PLHIV

| First author, Country Screening algorithm Year Screening Discreening Discreening Molecular rapid diagnostic tests (i.e., Xpert MTB Bassett 2010 South Africa WHO 4SS, Xpert MTB South Africa Two Xperts for Xpert | Screening algorithm                             | ithm                               | Source of Unit                | Type  | Type of unit costs |                                |           | Airora do coctiva                                       | Average cost 1,2                                   |
|--|---|------------------------------------|-------------------------------|-------|--------------------|--------------------------------|-----------|---|--|
| PLHIV—using molecular rapid Bassett 2010 South Afric Andrews 2012 South Afric Abimbola 2012 South Afric  |   |                                    | 2,00                          | :     |                    |                                |           | Average cost  | مرمان مرمان مرمان                                  |
| PLHIV—using molecular rapid<br>Bassett 2010 South Afric<br>Andrews 2012 South Afric<br>Abimbola 2012 South Afric<br>Zwerling 2015 Malawi   | Screening                                       | Diagnostic Tests                   | Costs                         | Staff | Equipment          | Consumables Overhead Transport | Transport | or the screening<br>algorithm per<br>person             | or diagnosis per<br>person                         |
|  | diagnostic tests (i.e., Xpert                   | t MTB/RIF) for screening $(N=7)^a$ | $^{a}(N=7)^{a}$               |       |                    |                                |           |   |  |
|  | ca WHO 4SS,<br>sputum                           | Xpert MTB/RIF                      | Reported by study             | `     | `                  | `                              |           | \$52 per person<br>screened                             | \$324 per additional<br>TB case diagnosed          |
|  |   | Xpert MTB/RIF                      | Reported by study             | `     | `                  | `                              |           | \$37 per person<br>screened                             | \$4,096 per YLS                                    |
|  | ca WHO 4SS                                      | Xpert MTB/RIF                      | Reported by study             |       | `,                 | `                              |           | \$26 per person<br>screened                             | \$48,542 per death<br>averted                      |
|  | WHO 4SS, Xpert                                  | Xpert MTB/RIF                      | Reported by study             | `     | `                  | `                              |           | 50 tests/year:<br>\$116 per person<br>screened          | \$1,980 per DALY<br>averted<br>(UR: \$1544-\$3552) |
|  |   |                                    |                               |       |                    |                                |           | 1000 tests/year:<br>\$18 per person<br>screened         | \$398 per DALY<br>averted<br>(UR: \$80–1682)       |
| Adelman 2017 Ethiopia  | WHO 4SS, Xpert                                  | Xpert MTB/RIF                      | Reported by study             | `     | `,                 | `                              |           | N<br>R  | \$5 per death<br>averted                           |
| Orlando 2018 Mozambique  | que Screening with Xpert                        | Xpert MTB/RIF                      | Reported by study             |       | `                  | `                              |           | \$10 per person<br>screened                             | \$37 per DALY<br>averted                           |
|  | CD4 count < 200<br>then LF-LAM                  | Xpert;<br>LF-LAM                   | Reported by study             |       | `                  | `                              |           | \$3 per person<br>screened                              | \$51 per DALY<br>averted                           |
| Reddy 2019 South Africa  | ca Sputum/urine<br>Xpert, TB-LAM                | Xpert MTB/RIF                      | Calculated from study data    |       | `                  | `                              |           | \$31 per person<br>screened*<br>(Range: \$11-\$73)      | \$802 per YLS                                      |
| Malawi   |   |                                    |                               |       |                    |                                |           | \$72 per person<br>screened*<br>(Range: \$18-<br>\$105) | \$596 per YLS                                      |
| PLHIV—using CXR for screening $(N=6)^b$  | <sup>q</sup> (9=N) ɓ∟                           |                                    |                               |       |                    |                                |           |   |  |
| Shah 2008 Vietnam  | Monthly home visits to PLHIV with a CXR voucher | X.                                 | Calculated from<br>study data | `     | `                  | `                              | `         | \$7-\$11 per per-<br>son screened                       | \$115 per TB case<br>diagnosed                     |
| Shah 2009 Ethiopia   | CXR for all PLHIV at entry to the clinic        | SSM on all positive CXR            | Calculated from<br>study data |       | `                  | `                              |           | \$6 per person<br>screened                              | \$106 per TB case<br>diagnosed                     |
| Bassett 2010 South Africa  | ca WHO 4SS, CXR                                 | Xpert MTB/RIF                      | Reported by study             | `     | `                  | `                              |           | \$52 per person<br>screened                             | \$324 per additional<br>TB case diagnosed          |
| Mahesawaran Sub-Saharan<br>2012 Africa (SSA)   | an Symptom screen<br>() for any symptom         | SSM then CXR if<br>smear negative  | Reported by study             |       | ,                  | ,                              |           | \$11 per person<br>screened<br>(Range: \$10-\$29)       | \$6,245 per QALY<br>(UR: \$6,245-<br>\$19,581)     |

Table 4 (continued)

| •                 |   |  |                  |                               |       |                    |  |           |   |   |
|-------------------|---|--|------------------|-------------------------------|-------|--------------------|--|-----------|---|---|
| First author,     | Country   | Screening algorithm                          | hm               | Source of Unit                | Type  | Type of unit costs |  |           | Average cost <sup>1,2</sup>                 | Average cost <sup>1,2</sup>   |
| Year              |   | Screening                                    | Diagnostic Tests | Costs                         | Staff | Equipment          | Staff Equipment Consumables Overhead Transport | Transport | of the screening<br>algorithm per<br>person | of the screening of diagnosis per<br>algorithm per person<br>person |
| Murray 2016       | Uganda  | Screening for<br>cough, CXR tri-<br>age test | Xpert MTB/RIF    | Reported by study             |       | `                  | `  |           | \$22 per person<br>screened                 | \$536 per YLG<br>(UR: \$176-\$2,514)                                |
| Bogdanova 2019    | Bogdanova 2019 Russian Federa-<br>tion                  | Mass CXR screen- NR ing programs in PLHIV    | NR               | Calculated from<br>study data | `     | `                  | ,  | `         | \$4-\$7 per person<br>screened              | \$570 per TB case<br>diagnosed                                      |
| PLHIV—using CRP   | PLHIV—using CRP for screening (N=2) $^{\rm c}$          | :2)c   |                  |                               |       |                    |  |           |   |   |
| Murray 2016       | Uganda  | Screening for<br>cough, CRP triage<br>test   | Xpert MTB/RIF    | Reported by study             | `     | `                  |  |           | \$21 per person<br>screened                 | \$517 per YLG<br>(UR: \$194-\$1,535)                                |
| Yoon 2019         | Uganda  | POC CRP; TB-LAM Xpert MTB/RIF                | Xpert MTB/RIF    | Calculated from<br>study data |       | `                  | `  |           | \$13-\$34 per per-<br>son screened          | \$69-\$92 per<br>additional TB case<br>diagnosed                    |
| Outpatient PLHIV- | Outpatient PLHIV—SSM only for screening $(N=1)^{\rm d}$ | ening $(N=1)^d$                              |                  |                               |       |                    |  |           |   |   |
| Kranzer 2012      | South Africa  | WHO 4SS; SSM at a mobile HIV testing clinic  | SSM              | Reported by study             | `     | `                  | `  |           | Z<br>Z                                      | \$762 per TB case<br>diagnosed                                      |

n Sub-Saharan Africa, the average cost per person screened using rapid molecular diagnostic tests ranged from \$3 to \$116. Screening programs were found to be cost-effective in 6/7 (86%) of studies, with the following ICERs reported: \$324 per additional TB case diagnosed; \$37-\$79 per DALY averted; \$596-\$4096 per YLS; and \$517 per YLG. However, one study in Malawi found that screening with Xpert was not cost-effective at low test volumes, with an ICER of \$1,980 per DALY averted. Cost-effectiveness depended on the volume of tests conducted annually and prevalence of TB

<sup>b</sup> Data was available for among outpatient PLHIV using CXR as a screening tool from six studies of good quality overall. Three studies, from South Africa, Russia and Vietnam, included health system costs as well as unit tests costs, and reported an average cost per person screened using CXR ranging from \$4 to \$29. Three studies in Sub-Saharan Africa reported the average cost per person screened using CXR ranging from \$6 to \$52. Three studies in Sub-Saharan Africa reported the average cost per person screened using CXR ranged from \$6 to \$52. The average cost per TB case diagnosed ranged from \$106-\$570. Screening with CXR was shown to be cost-effective among PLHIV with ICERs of \$6245 per QALY and \$536 per YLS

CRP C-reactive protein, CXR chest x-ray, mWRDs molecular WHO-approved rapid diagnostics, NR not reported, PLHIV people living with HIV, POC point-of-care, WHO 455, four symptom screen, Xpert GeneXpert, YLG year of d Limited data was available from one study conducted at an HIV testing clinic in South Africa for screening using SSM alone. This study reported an average cost of \$762 per TB case diagnosed at a mobile testing clinic c Limited data was available for screening among outpatient PLHIV using CRPs from two studies both of which were of good quality. The average cost for test costs alone of outpatient PLHIV in Uganda screened using CRP with Xpert, TB-LAM and culture for diagnosis ranged from \$13 to \$34 per person screened and was shown to be cost-effective with an ICER of \$517 per YLS or \$69-\$92 per additional TB case diagnosed in Uganda life gained, YLS year of life saved

Costs in 2019 USD unless stated otherwise

<sup>&</sup>lt;sup>2</sup> All costs reported in 2019 USD unless stated otherwise

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#### Persons with structural risk factors

Thirteen studies provided cost effectiveness data for individuals with structural risk factors including (Table 3): migrants, [32, 47] persons experiencing homeless, [11, 32] persons who live in urban slums, [33, 43, 46] members of indigenous populations, [54] persons residing in prison, [38, 47, 48, 51] elderly, [33, 35, 50] people living in remote areas, [35, 36] and miners [38].

# Migrants, persons experiencing homelessness and intravenous drug users (IDUs)

Bogdanova et al. assessed the cost of screening with CXR in Russia in multiple subgroups and found a cost of US\$834 and US\$793 per migrant and homeless person diagnosed with TB, respectively [32]. Jit et al. demonstrated that a programme using mobile screening vans among persons experiencing homelessness and IDUs in London, United Kingdom was cost-effective, compared to PCF, with an ICER of USD \$9837 (UR: \$6301–\$28,666) per QALY gained (WTP threshold: £20,000–£30,000 per QALY gained set by NICE standards) [11]. However, in Belgium, Smit et al. showed CXR screening among migrants from high TB incidence countries was not cost-effective, compared with PCF, with an ICER of \$506,025 (95% UR: \$90,686-\$2,040,006) per additional TB case diagnosed [47].

#### Persons who live in urban slums

Three studies examined door-to-door screening interventions in urban slums. James et al. reported that door-to-door symptom screening in Cambodian slums using CXR followed by Xpert® for diagnosis cost US\$268 per TB case diagnosed [33]. Shah et al. demonstrated that household visits to screen all contacts of persons with TB in an urban slum in Lima, Peru was cost-effective, compared to PCF, with an ICER of US\$3244 per DALY averted [WTP threshold: 2014 per capita GNI for Peru (US\$6360)]. [46] However, Sekandi et al. found that door-to-door symptom screening of all household contacts, followed by SSM and CXR in urban Uganda, was not cost-effective compared to PCF with an ICER of US\$1371 per additional TB case diagnosed [WTP threshold: twice the 2012 Ugandan per capita GDP (US\$551)]. [43].

#### Members of indigenous populations

Sohn et al. reported a cost of US\$3-\$5 per person detected with TB for a programme of home visits by community health workers (CHWs) to indigenous persons in rural India. This study included the costs for CHWs time to travel to homes, conduct screening and diagnostic visits, provide directly observed therapy (DOT) and care, as

well as the laboratory and administrative services, [54] but did not account for routine TB care and medications provided by the Indian government.

#### Persons residing in prisons

Four studies provided direct evidence for the costs of screening among persons residing in prisons [38, 47, 48, 51]. Zishiri et al. found W4SS followed by Xpert® for all persons residing in prison in South Africa cost US\$1423 per person diagnosed. [51] While in Zimbabwe, Machekera et al. reported that an intervention of W4SS and CXR followed by Xpert® cost US\$460 per person diagnosed [38]. Winetsky et al. performed a dynamic transmission model of TB among persons residing in prisons in the Former Soviet Union and demonstrated that annual screening with Xpert® was cost-effective compared with mass CXR screening, with an ICER of US\$538 per QALY gained [WTP threshold: per capita GDP of Tajikistan (US\$1900)]. [48] Smit et al. demonstrated that systematic screening of persons residing in prisons using W4SS followed by CXR in Belgium was cost-effective, compared to PCF, with an ICER of US\$14,034 (95% UR: \$10,898-\$18,033) per additional case of TB detected. [47].

#### **Elderly**

Two studies were conducted in Cambodia of door-to-door screening using the W4SS followed by CXR and Xpert® for diagnosis among the elderly (55+), and reported average costs ranging from US\$340 to \$406 per person diagnosed with TB [33, 35]. Zhang et al. found that door-to-door symptom screening and CXR among the elderly in China (65+) had costs ranging from US\$74-\$315 per TB case diagnosed [50]. Among elderly persons in China, additional risk factors (i.e., male, tobacco use or close TB contact) were associated with higher average costs per patient diagnosed [50].

# People living in remote areas

In Papua New Guinea, Karki et al. reported that an intervention using SSM to screen all villagers with symptoms of TB cost US\$158 per person detected with TB. [36] A second intervention, conducted by Jo et al. in remote Cambodia, included house-to-house symptom screening followed by mobile CXR and reported a cost of US\$406 per person diagnosed with TB [35].

#### Miners

There was limited evidence for screening in miners from one study in Zimbabwe. [38] Machekera et al. demonstrated that a screening algorithm of CXR followed by Xpert<sup>®</sup> among those with positive CXR was cost saving, with a cost of US\$404 compared to US\$576 per person

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diagnosed with an algorithm screening everyone with W4SS and CXR.

#### Discussion

Our review of the published literature identified 27 studies of systematic screening among high-risk groups for TB, such as PLHIV, miners, persons residing in prisons, and the elderly. Our review found that systematic screening approaches are most likely to be cost-effective in settings and or populations with high prevalence of TB, such as PLHIV, persons residing in prisons and urban slum dwellers. Studies demonstrated that initial screening with more costly diagnostic tests was not cost-effective in high-risk groups, except among PLHIV. Simple, inexpensive initial screening methods (i.e., W4SS or CXR) followed by molecular diagnostic tools (i.e., Xpert®) among the highest risk groups in the local setting are the most cost-effective approaches to systematic screening. In high TB prevalence settings, door-to-door symptom screening in densely populated areas (i.e., slums), was generally shown to be cost-effective. However, mobile CXR units were not cost-effective due to high programmatic costs, particularly when interventions were targeting hard to reach populations (i.e., persons experiencing homelessness or IDUs). There was limited evidence identified for each high-risk group included in this review, thus caution should be used when extrapolating from a small number of studies.

Our review found the most evidence for cost-effectiveness of screening programmes among PLHIV. Despite varying screening strategies (i.e., W4SS, CRP, CXR, Xpert® MTB/RIF) and patient settings (i.e., in-patient or outpatient clinic), the majority 9/10 (90%) of PLHIV studies that calculated an ICER found screening interventions to be cost-effective among PLHIV using an author determined WTP threshold. Key drivers of costs among PLHIV included: annual test volume and diagnostic test costs, [52] underlying prevalence of TB and HIV, [42, 52] clinic setting, [32, 44, 45] and programmatic costs included (i.e., transportation, mobile van units, or staffing costs) [31, 32, 55]. In sensitivity analyses of low-TB prevalence settings among PLHIV, screening strategies with simple tools, such as W4SS and SSM, were cost-saving compared to more expensive tools such as CXR or Xpert<sup>®</sup>, [39] highlighting the importance of the local setting.

Screening interventions in high TB prevalence settings, such as urban slums or among persons residing in prisons, increased identification and diagnosis of people with TB and were shown to be cost-effective [46, 48]. Equally important was ensuring proper follow-up to avoid treatment failure or loss post-screening [44]. However, among groups with other medical conditions,

high programmatic screening costs, coupled with low TB prevalence meant screening interventions were not cost-effective, but was limited to two studies [32, 38].

Systematic screening is an expensive undertaking, particularly compared to PCF, when it involves mobilizing staff to go into the community. Evidence from this review suggests that community-based interventions [43] had higher costs compared to systematic screening programmes targeting persons presenting to healthcare facilities [35]. The use of artificial intelligence (AI) to inform screening tools through the use of CAD software is an exciting prospect for improving the efficiency and affordability of screening from standard CXR. However, our review did not find any studies which used CAD software in the context of a systematic TB screening programme. Indirect evidence, not presented in this review, has shown that the unit costs for each CXR read with CAD software are likely to be small but require significant investment in equipment and maintenance costs as well as the purchase of CAD software. These new technologies are still being evaluated in many programmes and highlight the need for costing and cost-effectiveness studies to inform their use in the programmatic setting.

The WTP thresholds, which are noted a priori by study authors and based on WHO recommendations, determine whether a given ICER is considered cost-effective. Among the papers reviewed in this analysis, many used either a country's GDP, or twice the GDP, as the WTP threshold, however there was significant heterogeneity due to the range of country settings. This variability makes comparisons challenging, particularly since setting a higher threshold increases the likelihood of an intervention being considered cost-effective. Careful attention should be paid to the WTP threshold employed by study authors when interpreting cost-effectiveness. Furthermore, there are concerns about using GDP per capita as the basis of determining cost-effectiveness, particularly in LMICs where there are more stringent resources constraints [23]. A key concern is that using a threshold that is too low (i.e., GDP per capita) may result in health systems choosing not to adopt an intervention that would generate net health benefits because the threshold does not take into account health opportunity costs [56]. Current efforts to develop country-specific estimates that account for opportunity costs, as well as updated data on population and economic growth, are underway and aim to provide better options for informing decision-making and resource allocation for health interventions [24, 25, 56].

#### Limitations

The heterogeneity around reporting of costs and costing components made comparisons across

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studies challenging. For instance, some costing analyses accounted for all operational and personnel-related costs, and thus reported higher total costs, while other analyses report only direct costs related to diagnostics testing [11, 38]. There were no standardized screening algorithms, even across similar high-risk groups, and employed different standards of care (i.e., PCF or symptom screen alone or with CXR) which limits comparability of studies and generalizability to other settings. Not all studies describe cost components in the same manner [11] and comparisons across studies is further impeded by a range of primary outcomes from cost per case diagnosed, \$/ DALYs averted, \$/QALY, or \$/YLS. Thus, even among the studies that do calculate an ICER, direct comparison is not necessarily appropriate. No included studies assessed the impacts of screening on earlier case detection and proper TB treatment, but this is an area that merits additional evidence to better understand the impact on cost and cost-effectiveness of preventing additional disease transmission.

Our study was restricted to the published literature and thus is likely impacted by publication bias towards those interventions that were shown to be cost-effective; programmes that were not deemed cost-effective may not have been published. A recent Task Force Report from the Professional Society for Health Economics and Outcomes Research (ISPOR) suggests benchmarking approaches, such as reviewing trial protocols, to better explore the potential for publication bias but also notes the need to develop new approaches to assess publication bias [57]. Further, more recent economic evaluations of screening interventions, particularly for novel diagnostic tests such as Xpert<sup>®</sup>, may have been more likely to demonstrate cost effectiveness than earlier studies due to consistently decreasing test costs.

Our review highlights key gaps in the existing economic evidence, namely the need for more studies on the costs and cost-effectiveness of systematic TB screening programmes from Latin America and Asia, since the majority of included studies took place in SSA. Access to various screening and diagnostic tools was not consistent across study settings. Increased efforts should be made to ensure availability of newer diagnostic technologies to TB programmes globally. In addition, standardization of systematic screening interventions, along with fixed and variable costs included in economic analyses of programmes, is needed for better evidence generation and comparability across studies.

#### Conclusions

The COVID-19 pandemic has dramatically impacted TB services globally. Modelling has shown that COVID-19 related restrictions and interruptions to TB programmes

may result in an increase in TB incidence up to 6.3 million, and mortality to 1.5 million, by 2025 [58, 59]. Our review is the first to summarize the economic evidence for systematic screening for TB disease among high-risk groups. Our review highlights that to reach the "missing millions", and address the setbacks to TB services due to the COVID-19 pandemic, TB programmes should focus on simple, cheaper initial screening tools (i.e., symptom screen and CXR) followed by molecular diagnostic tools (i.e., Xpert®) among the highest risk groups in the local setting (i.e., PLHIV, urban slums). Programmatic costs greatly impact cost-effectiveness thus future research should provide both fixed and variable costs of screening interventions to improve comparability. COVID-19 has dramatically increased the number of digital applications for contact screening, as well as other video or telehealth options for service delivery. Expanded use of such digital technologies can be leveraged for TB screening to improve identification and treatment options for patients globally.

#### Abbreviations

W4SS: WHO-recommended four symptom screen; CRP: C-reactive protein; CXR: Chest x-ray; DALY: Disability-adjusted life year; DM: Diabetes mellitus; DOT: Directly-observed therapy; GDP: Gross domestic product; GNI: Gross national income; ICER: Incremental cost-effectiveness ratio; PCF: Passive case finding; PLHIV: People living with HIV; POC: Point of care; QALY: Quality-adjusted life year; SSA: Sub-Saharan Africa; SSM: Sputum smear microscopy; TB: Tuberculosis; WHO: World Health Organization; UR: Uncertainty range; USD: United States dollar; WTP: Willingness-to-pay; Xpert®: GeneXpert®, YLG: Year of life gained; YLS: Year of life saved.

#### **Supplementary Information**

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**Additional file 1. Annex S1.** Key PICO questions and full search terms used in systematic review.

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#### Authors' contributions

AZ and HA wrote the study protocol. All authors (HA, BE and AZ) contributed to data extraction, analysis and interpretation. HA wrote the first version of the manuscript. All authors (HA, BE, and AZ) reviewed the manuscript and accepted the final version of the paper. All authors read and approved the final manuscript.

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#### Availability of data and materials

Data sharing is not applicable to this article as no datasets were generated or analyzed during the current study.

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#### **Declarations**

# Ethics approval and consent to participate

Not applicable.

# Consent for publication

Not applicable.

#### **Competing interests**

We declare no competing interests.

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